SAN DIEGO COUNTY
INDIAN GAMING LOCAL COMMUNITY BENEFIT COMMITTEE

Application Form
For FY 2012-2013 Grants

A. Name of Jurisdiction: County of San Diego, HHSA-Child Welfare Services

B. Mailing Address of Jurisdiction: 463 N. Midway Dr. Ste 200 Escondido, CA 92027

C. Name of Project: Spirit of the Family

D. Impacts are associated with which casino(s)? Santa Ysabel Resort and Casino, Golden Acorn Casino, Casino Pauma, Valley View Casino, Harrah's Rincon Hotel and Casino, Sycuan Resort and Casino, Pala Casino, Barona Valley Ranch Resort and Casino

E.

The following uses are the priorities for receipt of grant money.
Please check all the priorities the project satisfies:

Law Enforcement	Fire Services	Emergency Medical Services
Environmental Impacts	Water Supplies	Waste Disposal
Behavioral Health	Public Health	Planning and Adjacent Land Uses
Roads	✓Recreation and Youth Programs	Child Care Programs

F. On a separate sheet, please provide the following:

1) A complete description of the project;

2) Evidence showing the relationship between the project and impacts on your jurisdiction associated with the particular casino(s) listed under "D" above, and data linking the percentage of the requested funding to the percentage of impacts associated with particular casinos (include the data source); and

3) An explanation of how the proposed project will mitigate impacts of casino(s).

AB 2515 (2012) amended Government Code Section 12715(b)(1)(A) establishing all application policies and procedures for grants from the Individual Tribal Casino Account or County Tribal Casino Account. *Each grant application shall clearly show how the grant will mitigate the impact of the casino on the grant applicant.*

G. Type of grant for which you are applying: (Check each that applies)

1. 60% Nexus Grant (note that only County of San Diego Offices and Departments are eligible for this type of grant)[1] __X__

2. 20% Non-Nexus Grant __X__

These "20% Non-Nexus Grants" are intended only for local jurisdictions (County, cities and special districts) impacted by Barona and/or Sycuan Casinos.

3. 20% Non-Nexus Grant __X__

These "20% Non-Nexus Grants" are intended for local jurisdictions (County, cities and special districts) impacted by casinos of Tribes NOT paying into the Special Distribution Fund[2] and for assistance to local jurisdictions for one-time large capital projects.

H. What is the project's estimated time frame? 2013-2014

I. Proportionate share of the project expenditure that mitigates the impact from the casino(s): 65%

J. Amount of funding requested through this application: $ 100,100

K. What will be the total cost of the project? $ 154,000

[1] County of San Diego is the only "local government jurisdiction" that meets two or more nexus criteria.
[2] Campo, La Jolla (proposed), La Posta, Pala, Pauma, Rincón, San Pasqual, Santa Ysabel and Viejas Bands.

L. If total cost of the project exceeds amount of funding requested, please name other sources of funding that will be contributed to the project and the amount provided by each source: NA

M. On a separate sheet, please describe how you intend to meet the requirement that grant recipients must provide notice to the public, either through a slogan, signage or other mechanism, which states that the project has received funding from the Indian Gaming Special Distribution Fund and further identifies the particular Individual Tribal Casino Account from which the grant derives.

Please e-mail the complete Application to Eric.Lardy@sdcounty.ca.gov **AND** hand-deliver or mail a copy with the page containing the original Authorized Signature to the following address **by March 1, 2013**.

County of San Diego
Attn. Mr. Eric Lardy
1600 Pacific Highway
Room 212, MS A6
San Diego, CA 92101

I, Jennifer Bransford-Koons hereby acknowledge that the grant funds requested herein shall be used solely for the purpose that to the best of my knowledge mitigates impacts from casino projects. In compliance with AB 158, I agree to ensure that all grant funds received shall be deposited in a separate interest-bearing account; and at the completion of the project, I agree to return any earned interest or cost savings from the project to the County for reallocation by the Indian Gaming Local Community Benefit Committee.

Submitted by: Jennifer Bransford-Koons (Print name) Title: Assistant Deputy Director

_____ Date: _____

(Authorized Signature)

CONTACT PERSON: Name: Kathy Jackson, PSP Manager

Phone: (760)739-6065

Fax: (760) 740-5412

E-mail Address: Kathy.Jackson@sdcounty.ca.gov

E1) DESCRIPTION OF PROJECT

The Spirit of Family: Indian Gaming Works on Behalf of Families is a collaborative effort to deliver culturally appropriate and relevant services to *rural families and children in crisis. The County of San Diego, Health and Human Services Agency (HHSA)/Child Welfare Services (CWS) have made many innovative strides in developing collaborative answers to regional issues. HHSA/CWS is currently undertaking efforts to improve services to the large population of families in rural areas of San Diego County. This will be accomplished through a strong, formal collaboration with two tribal Indian Child Welfare Programs serving Native and Non Native families who reside in communities surrounding casinos in San Diego County. This initiative is a creative effort to mitigate the impact of local casinos on resident children and families and to achieve the following outcome measures:

- Decrease the number of youth involved in Child Welfare Services in out of home care;
- Decrease the number of youth involved in the Child Welfare and Delinquency systems.

The collaborative partners are comprised of HHSA/CWS, the Indian Child Welfare Act (ICWA) Programs of the Southern Indian Health Council and the Indian Health Council of North San Diego County. The design includes close staff collaboration among the agencies, ensuring effective interagency program coordination efforts. The specific efforts of this project are aligned with the Culturally Appropriate Prevention and Placement Services targeted by the Federal Governments, Administration for Native Americans, and with the California Redesign efforts to improve Child Welfare Services.

North Inland CWS serves rural families throughout San Diego County, including families living near eight casinos and resorts within the County. More than eighty percent of rural families involved with CWS continue to suffer from issues stemming from addiction problems, specifically compulsive gambling and drug and alcohol abuse. Children are brought to the attention of CWS due to emotional abuse stemming from exposure to domestic violence and neglect subsequent to substance abuse. Exposure to family violence and parental substance abuse can have long term affects on children, interfering with their development and emotional wellbeing.

A majority of these rural families reside within a few miles of a casino and are experiencing the negative impacts that may be associated with gaming. The Spirit of the Family Grant would fund education and supportive services in

communities where families are most affected by compulsive and addictive behaviors.

Data indicates that from January 1, 2010 to December 31, 2010, there were 2,207** children living in close proximity to casinos and resorts that had been brought to the attention of CWS for allegations for abuse and neglect. While only a small percent of these children came into care, their families required support services to help them overcome problems with addictive behaviors. These families often rely on services in their community and have utilized service components supported by the Spirit of the Family funding.

Overview: The Spirit of Family: Indian Gaming Works on Behalf of Families project will expand current coordinated efforts, while specifically targeting strategies focused on improving child and family outcomes for families in San Diego County rural communities. Staff will assist in assuring that cultural values, traditions, and strategies are incorporated toward these common goals. Cultural community events and outreach activities will be coordinated and targeted to the rural communities. Publications and marketing materials will be designed specifically for this population.

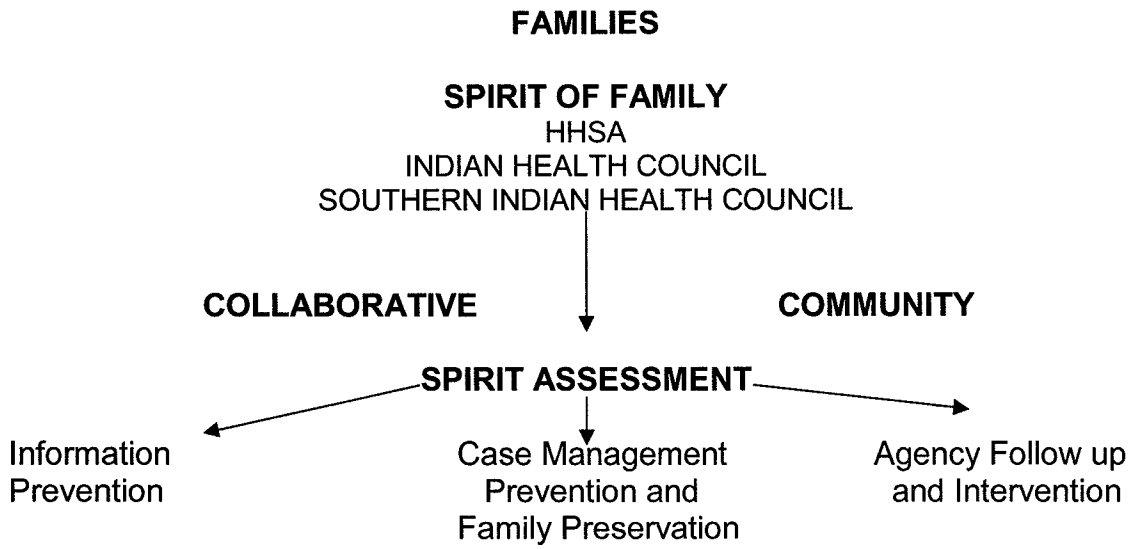
Service Components: Services will be targeted to the general rural community with specific populations of children and families receiving different levels of service. Services to strengthen families will be oriented toward prevention and designed to keep families together and healthy. Information, prevention education and referral services will be provided by both HHSA/CWS and ICWA staff. Critical intervention services required by families having significant chronic problems will continue to be managed by HHSA/CWS in collaboration with ICWA staff when appropriate. Case management and mentoring will be provided to youth who have identifying factors such as high absenteeism, high disciplinary referrals, or a significant history of behavioral problems at school.

Components	Target Population
Preventative Education Services: Education and seminars on specific family issues including: Alcohol and Substance Abuse, Addictive/Compulsive Behaviors, Family Violence, Home Budgeting, Youth Mentoring, Leadership and Individual Development, Information and Referral.	All Youth and Families in the Community
Prevention and Family Preservation Case Management Services: Crisis Counseling, General Service Information, Referrals to Agencies, Housing Assistance, Emergency Food, other support services.	All Youth and Families in the Community with identified risk factors indicating a potential for HHSA/CWS intervention.

In addition, multiple community events will be sponsored with partners each taking leadership in one event. The events will be publicized, and marketed as Family Conferences, and will provide information on family related stressors, i.e. challenges for youth, alcohol and substance abuse, addictions, and family violence.

The oversight of program activities related to this project will be handled by the respective ICWA Program Directors, and the North Inland PSP Manager. The Fiscal Agent for this funding will be the County of San Diego, HHSA subcontracting with local ICWA agencies to provide services.

Referral Process: Families, community, and staff, have integrated their efforts through our collaborative process. As such our referral process reflects the unified efforts of our partnership. Existing multi-disciplinary teams will be a primary source of referrals. Families will be encouraged to seek services on their own or through community and organization referrals. Staff will conduct outreach, producing referrals for service as well. Work with families and youth identified "at risk" with familial risk patterns will also receive support throughout this process:



The Spirit Assessment process integrates program planning with the development of family plans. This assures the goals surrounding positive achievement are met and problems that could delay progress are addressed. Specifically, the following areas will serve as indicators of case management eligibility:

- Initial identification and assessment by the aforementioned teams, or self-referrals.
- The identification of multiple needs (school related problems, home difficulties, and/or law enforcement history) by a case manager.
- Multiple agencies' involvement in providing services and/or a chronic history of issues requiring attention. Those cases with history more significant or serious may be referred by the staff to an agency better equipped to handle their situation. For instance, a family with significant issues surrounding domestic violence may be referred and transported to a shelter for battered parents where the issues will be dealt with by the specific agency.

Interdisciplinary team meetings will be held on a regular basis and will include staff consultation, shared decision making, family participation, establishment of plans, and an update on the progress of families. Staff will participate in plans established by case managers through consultation and work with the family and service providers. Inclusion of the family in their own planning will be foremost in our efforts to empower families in handling situations as they arise. Discharging families from case management will be determined at interdisciplinary meetings with the families' participation.

Monitoring and Evaluation: Program monitoring and evaluation will include data tracking and reporting on a quarterly basis. The information will be monitored utilizing existing tools and programmatic analysis. The following items will be monitored by contracted service agencies: program activities, population served, and community participation. Gathering of data specific to the outcome measures will also include pre and post surveying of service participants. A significant portion of evaluation will include development of baseline data on children that are known to the Child Welfare and Delinquency systems. Information collected will include level of intervention status in Child Welfare and Delinquency, and time in specific systems.

The County of San Diego maintains data in our Child Welfare System on child and family referrals, cases active to dependency, permanency of youth in our system, and data related to ethnic representation. Existing evaluation standards will be integrated with those of Spirit of Family to most effectively measure and evaluate outcomes. Delinquency related data and secondary crime data will be integrated as evaluative components for Spirit of Family.

The collaborative has comprehensive assessment and program evaluation systems in place as developed through other initiatives. Each entity has management information systems that provide rapid access to a wide variety of youth and family information and data that will be integrated with the Spirit of Family evaluations.

Anticipated Results:

Needs Cluster	Baseline Indicators	1 Year Results
Youth Outcomes	• Number of rural youth in Out of Home Care • Number of rural youth in Child Welfare and Delinquency system • Number of youth receiving Spirit of the Family services "at risk" of failing school.	• Decrease of youth in Out of Home Care • Decrease of rural youth involved in Child Welfare and Delinquency system • Increase number of youth receiving Spirit of the Family Services that pass the school year
Access to Services: Prevention and Family Preservation Case Management	• Child Abuse Referrals • Children in Out of Home Care	• Reduction of child abuse referrals for rural families • Decrease of rural children in Out of Home Care

Start Up and Operational Budget Narrative: This program will be implemented through an existing collaborative partnership to ensure across the board communication in Native American and rural communities throughout San Diego County. The funds will provide staff cost, supplies, projected publicity, marketing, and Community Public Events.

Conclusion:
Past IGLCBC grant funding for "The Spirit of the Family" has done much to improve the lives of youth and their families through cultural activities that build on community tradition and contribute to life successes. To provide families with continued support will strengthen our community as a whole. IGLCBC grant funding has provided Independent Living Skills for youth transitioning into adulthood, propelling them on the path to higher education and improved life outcomes. Mentoring youth will significantly enhance the community's ability to reduce potential long-term problems being dealt with by other more crisis oriented agencies, i.e. Child Protection, Probation, or Police Department.

The "Spirit of the Family" program has made a positive impact by reducing the number of children living in rural communities from entering and exiting the Child Welfare System. Continuing this work is essential to help strengthen families to

break the cycle of maltreatment and neglect that can be associated with addictive behaviors that may be the result of living in close proximity to casinos.

E2) IMPACTS ON JURISDICTION ASSOCIATED WITH CASINOS

HHSA/CWS provides investigative, voluntary, and court involved CWS for the entire County of San Diego including the communities surrounding the local casinos. Responsibility for management of these services within these communities falls under the geographic jurisdiction of the North Inland Region CWS program. ICWA Program Directors maintain a close working relationship with the PSP Manager overseeing the North Inland Region. The impact to this jurisdiction is not limited to any specific casinos. All casinos in San Diego County have an impact on the issues to be addressed.

Casinos have been shown to have a tremendous benefit to many rural families and tribes with the increase of revenue and resources now available. It is, however, important to recognize that many psychological and social problems negatively impacting children and families can be exacerbated by gaming and by proximity to casinos. Casinos may trigger behaviors in individuals related to addiction that could potentially result in family violence. Individuals, who cannot manage the compulsive tendency, may create financial hardship in a family resulting in stress between members of households. This type of stress may lead to physical violence, emotional abuse, and neglect. Even if the behaviors, at times, are between adults the impact on children in the household is significant. Alcohol and substance abuse is a threat in the community at large. Historically, the rural population has been identified as facing significant challenges around addiction.

Children who witness violence, alcohol and substance abuse, and reside in homes with addictive patterns may well suffer abuse such as physical abuse, emotional abuse, or neglect. Children are generally very resilient; however, consistent exposure to these types of stressors can result in a long term impact, causing problems as the child ages. The impact on children may include poor school performance, participation in unhealthy peer relations, or involvement in non-productive activities such as gangs, criminal behaviors, and violence of their own.

In families where compulsive or addictive behaviors exist, neglect may occur as well. There is a significant correlation between alcohol and substance abuse and child maltreatment. Over eighty percent of the cases active to CWS included problems with addictive behavior. Youth issues around alcohol and substance abuse are growing nationally. Access and exposure to addictive behaviors, alcohol and substance abuse, and the related family dynamics create a significant concern for rural youth.

E3) HOW PROPOSED PROJECT WILL MITIGATE IMPACTS OF CASINOS

The Spirit of Family: Indian Gaming Works on Behalf of Families will create a positive impact on the lives of those affected by the above impacts of casinos. Any increase in referrals of rural families for child abuse will be mitigated by the families' access to prevention education, family preservation case management services, and by supporting youth through mentoring and prevention education. The availability of expert culturally relevant services will support the work our agency currently provides and lessen the impact of the referral increase.

Tribal consortium ICWA programs providing culturally appropriate services will increase systems of support available to families experiencing some of the potential issues previously described. It will support effective coordination of services now in existence with the tribal programs and as well expand them to all rural families. This will serve to improve overall delivery, strengthen services, and benefit the entire community surrounding the casinos.

The "Family Conferences" will provide information, specific techniques, strategies, resources, and referrals to support families prior to agency intervention. The youth activity being planned will provide a tremendous experience for local foster and probation youth who may never have experienced time outside of their community. This experiential growth activity will serve to motivate, guide, and support youth to positive goal setting, personal development, and capacity for problem solving.

Ultimately, the provision of these services may serve to decrease the number of rural children involved with the Child Welfare and Delinquency systems, and increase the availability of relative or Non Related Extended Family Member (NREFM) homes in their community for children requiring out of home care.

a. SB621 NOTICE REQUIREMENTS

The Spirit of Family: Indian Gaming Works on Behalf of Families is the formal name of this project. This name will be printed on all material related to the project. This includes brochures, posters, and public services announcements when publicizing and marketing the project activities. Major events will include public service announcement and advertisement displaying the full project name. Any printed advertisement will also include the full project name.

Internal San Diego County communication will also incorporate reference to the full project name, allowing all staff to be aware of the positive gaming impact. It

is the Health and Human Services Agency's full intent to comply with the requirements outlined in SB621.

*For the purposes of this document, "rural" refers to the geographic area within a 10 mile radius of the casinos listed in the application.

**http://Cssr.berkeley.edu.ucb childwelfare/GeoData.aspx

Addendum

The county of San Diego, Health and Human Services Agency (HHSA)/Child Welfare Services (CWS) is divided up into six geographical regions. The North Inland (NI) CWS office covers the largest region in the County. CWS is committed to improving outcomes for children and families in the area of safety, permanence and well being and must rely on the community as we work together to be effective. The Spirit of the Family program was developed to provide prevention services to families at risk of problem gambling. *According to the California Council on Problem Gambling, research indicates that approximately 83% of adults (21 and over) in California have gambled at some time in their lives. For most, gambling is entertainment- but for some, it can become a problem. Roughly 3.7% of adults are problem or pathological gamblers. Using data from the 2010 census, this means that about 1,000,000 Californians have a gambling problem. **The California Drug and Alcohol Fact Sheet, reports that adolescent males were about twice as likely as females to gamble more frequently, regardless of their grade. The Spirit of the Family program seeks to educate families on gambling addiction to prevent generational problems occurring in families with addictive behaviors.

In the past twelve months, NICWS has investigated 188 child abuse referrals within the zip code of a casino in San Diego County. Less than 5% of these children required a case to be opened for services through CWS. Instead these families are best served through the IHC/SIHC who can provide prevention services and case management. The behavioral Health program at SIHC serves approximately 120 families at a time. Assessment of these families has determined that 65% of these families are experiencing challenges due to gambling addictions. 85% of these families also suffer from substance abuse issues as the primary or secondary cause of imbalance within their family unit. IHC has a substance abuse treatment program that is specifically treating problems with pathological gambling.

IHC and SHC have programs to help support their local rural communities, which surround several casinos. Every prevention activity will be funded 65% with the remaining costs covered through the Prevention and Early Intervention (PEI) or other alternative funds.

The Spirit of the Family program is committed to providing prevention services to rural families living near a casino that may be negatively impacted by the easy access to a casino and gambling.

*http://www.calproblemgambling.org/
**http://www.adp.ca.gov/FactSheets/OPG-Adolescent-Gambling.pdf